

# Post-2020 Census Redistricting: Review of Process Plans 1 and 2

#### GAVILAN COMMUNITY COLLEGE DISTRICT JANUARY 19, 2022



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#### Agenda

- What is redistricting and why redistrict?
- Current Trustee Areas (2015)
- Legal requirements demographers follow
- Board responsibilities & Communities of Interest
- Draft Plans

# What is Redistricting?

Every 10 years, community college districts that elect boards by Trustee Area must redistrict (adjust Trustee Area boundaries to have equal total populations)

Federal and state laws apply

Each community college district must adopt new Trustee Area boundaries before March 1, 2022.

The new Trustee Areas will be used until Census 2030 data are released

Current Trustees complete their terms of office even if they no longer live in the Trustee Area they were elected to represent

#### **#1 Priority: Population Equality**

Trustee Areas (TAs) need to be proportional in population to the number of Trustees.

**Ideal TA population = 1/7 of the 2020 District's Census population:** 

Gavilan CCD\* = 199,564 total population; 1/7= 28,509

**Plan deviation** = Difference between the least and most populous districts, divided by the ideal District population

Up to 10% deviation is permitted = 2,851

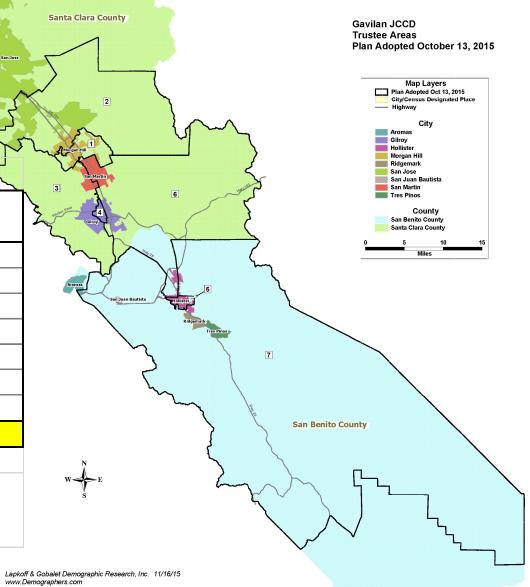
\*This total may be adjusted slightly after we substantiate the District's outer boundary. The boundary that we used for drawing plans split some Census blocks around the District's perimeter, and we are estimating Gavilan's share of the population in each block.

Census 2020 showed that Gavilan's current Trustee Area populations are NOT balanced, so the boundaries need to be adjusted.

Ga	avilan's 2015 Trust	tee Areas - 2020 Po	opulations
Trustee	Census 2020	Difference from	
Area	<b>Total Population</b>	<b>Ideal Population</b>	% Deviation
1	28,501	-8	0.0%
2	28,437	-72	-0.3%
3	31,403	2,894	10.2%
4	25,912	-2,597	-9.1%
5	28,837	328	1.2%
6	29,108	599	2.1%
7	27,366	-1,143	-4.0%
Total	199,564	5,491	19.3%

#### 28,509 Ideal Population for each Trustee Area (1/7 of Total)

*Official redistricting data (2020 Census adjusted by California's Statewide database to count inmates at their previous home addresses.* 



#### Data used for districting in 2015-16 (Census 2010 data)

#### VAP =

voting age population (aged 18+)

**CVAP** = citizen voting age population (those eligible to vote)

#### Change in Gavilan's Latinx Population Shares, 2010-2020

	2010	2020	Change
Total Population	49%	<b>50%</b>	2%
Voting Age Population	44%	46%	2%
CVAP (eligible voters)	39%	38%	-1%
<b>Registered Voters</b>	29%	34%	5%
Actual Voters	21%	32%	12%

-	1						
						Spanish	Spanish
					estimated	surname and	surname and
				estimated	% of VAP	other surname	other surname
		Total		CVAP	that are	registered Nov	voted Nov
	Group	Population	VAP	2009-13	citizens	2010	2010
	Counts/Estimates						
	Hispanic	83,355	53,584	38,309	71%	22,425	6,803
	NH White	69,693	55,529				
	NH Asian	13,205	9,591				
	NH Black	2,620	1,820				
	NH Native American	1,299	982				
	NH Hawaiian, Pacific Islander	527	382				
	NH Other Race	340	232				
	NH Other, Mixed Race	765	461				
	all non-Hispanic groups			60,014		,	
	Total	171,804	122,581	98,323	80%	76,543	33,203
	Percentages						
	Hispanic	48.5%	43.7%	39.0%		29.3%	20.5%
	NH White	40.6%	45.3%				
L	NH Asian	7.7%	7.8%				
1_	NH Black	1.5%	1.5%				
	NH Native American	0.8%	0.8%				
	NH Hawaiian, Pacific Islander	0.3%	0.3%				
	NH Other Race	0.2%	0.2%				
L	NH Other, Mixed Race	0.4%	0.4%				
	all non-Hispanic groups			61.0%		70.7%	
	Total	100.0%	100.0%	100.0%		100.0%	100.0%
F	Census 2010 population, voting age	population cou	nts: PL94-171	Redistricting	Data Release		
L	CVAP data: U.S. Census American C	Community Sur	vey 2009-201?	3			
	Voter data: California Statewide Data						
	compiled by Lapkoff & Gobalet Demo	ographic Resea	arch, Inc.				

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ic
Asian Othe
9%
15%
9%
6%
3%

6

5,211

45%

100%

7	21,163	46%	45%	1%	5%	3%	100%	7	9,406	33%		
Total	150,187	46%	38%	2%	11%	3%	100%	Total	62,001	32%		
Ideal	Total		Citizens o	of Voting Ag	e (CVAP) Per	rcentages		Trustee Area	Total	Difference	% Deviation	
1	20,338	25%	54%	3%	13%	5%	100%	1	28,501	-8	0.0%	
2	18,857	24%	51%	2%	21%	3%	100%	2	28,437	-72	-0.3%	Сп
3	20,391	29%	53%	2%	11%	4%	100%	3	31,403	2,894	10.2%	Cu
4	15,499	54%	33%	1%	7%	5%	100%	4	25,912	-2,597	-9.1%	
5	17,221	56%	35%	1%	3%	4%	100%	5	28,837	328	1.2%	De
6	15,261	52%	34%	1%	7%	5%	100%	6	29,108	599	2.1%	
7	17,740	37%	53%	1%	5%	5%	100%	7	27,366	-1,143	-4.0%	19
Total	125,307	38%	46%	2%	10%	5%	100%	Total	199,564	5,491	19.3%	
								Ideal	28,509			

3%

6

21,510

63%

26%

1%

6%

urrent Plan eviation = 9.3%

6%

3%

8%

### Federal Voting Rights Act (VRA)

#### ✓ Federal Voting Rights Act prohibits:

- Districts that have a racially discriminatory effect
- Districts that came about because of discriminatory intent

 Section 2: No local government's redistricting map can deny or abridge the right to vote on account of race, color, or membership in a language minority group.

#### Slide 8

**SL1** "Language minorities" are specifically defined in federal law to mean persons of American Indian, Asian American, Alaska Native or Spanish heritage.

VRA requires creation of minority districts only if the group can form the majority in a single member district that otherwise complies with the law. Bartlett v. Strickland, 556 U.S. 1 (2009). Shelley Lapkoff, 9/9/2021

#### "Packing" and "Cracking"

Packing—A term used when a group protected under the Federal Voting Rights Act has a super-majority of the population in one or more districts, thus reducing its electoral influence in nearby districts.

**Cracking**—A term used when the electoral strength of a particular group is split in a redistricting plan, so that a protected group has less ability to elect representatives of choice.

# Five Statistics for the Race/Ethnic Distribution of the Election Districts and for measuring "Packing" and "Cracking"

#### 1. Total population

#### 2. Citizens of Voting Age (CVAP), persons eligible to vote

- a. Based on a small survey with high error rates
- b. What the courts have used to evaluate plans; 50% CVAP plus one person is considered enough for a protected race/language group to have the opportunity to elect candidates.

#### 3. Registered Voters and 4. Actual Voters by Spanish and Asian Surname

- a. County Registrar of Voters data, analyzed by the California Statewide Database (SWDB)
- b. Not a sample the whole voter file!
- c. Error in assigning race/ethnicity based on surnames
- d. Error as SWDB disaggregates precinct data to blocks

	2020 Hispanic/Latinx Summary Statistics											
Gavilan Current Trustee Areas												
ТА	Total Population	Citizens of Voting Age (CVAP)	Nov. 2020 Registered Voters	Nov. 2020 Actual Voters								
1	33%	25%	22%	21%								
2	32%	24%	23%	21%								
3	36%	29%	26%	25%								
4	63%	54%	46%	43%								
5	68%	56%	52%	50%								
6	68%	52%	48%	45%								
7	50%	37%	36%	33%								
Total	50%	38%	34%	32%								

#### **State Law for School Districts**

California's Education Code says the following criteria may be taken into account. No order of priority is given.

"...give consideration to the following factors:

- (1) Topography
- (2) Geography
- (3) Cohesiveness, contiguity, integrity, and compactness of territory
- (4) Community of interests of the trustee areas"

#### **Communities of Interest (COIs) - Examples**

COIs are contiguous areas where people share common social and economic interests and should be in a single Trustee Area or be considered when drawing Trustee Area boundaries:

- **K-12** school districts
- Recognized neighborhoods
- Cities and unincorporated communities
- Areas with similar living standards, including similar income and educational levels

#### School Board (Trustees) Responsibilities and Functions (understanding these helps identify possible COIs)

- Setting direction for the District, its schools, and programs
- Adopting budgets and being accountable to funding sources
- Establishing an effective and efficient structure for providing services
- Supporting students' needs, including:
  - Proper nutrition
  - Physical and mental health
  - Support for learning
  - Providing safe school environments
  - Providing access to community resources

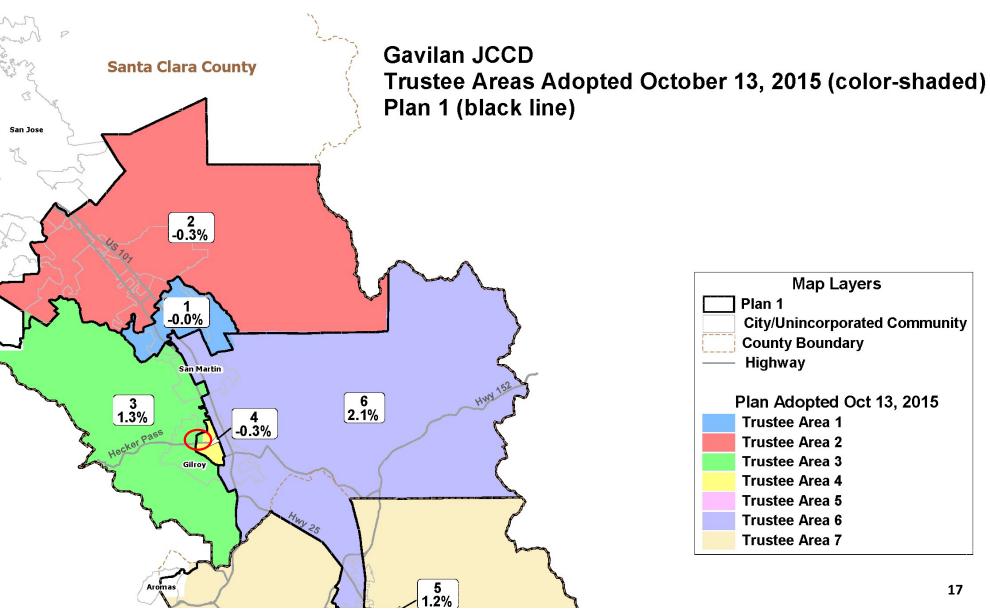
#### **Board Responsibilities and Functions - Continued** (understanding these helps identify possible COIs)

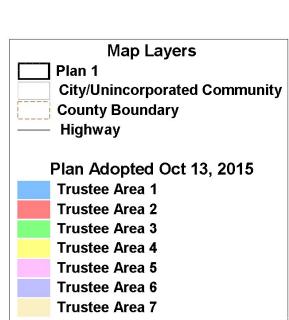
- Providing support for schools and student populations with special needs, including:
  - English Language Learners (ELL)
  - Students in foster care
  - Low-income students
  - Special Education
- Ensuring accountability
- Providing community leadership as advocates for students, the school district and public schools

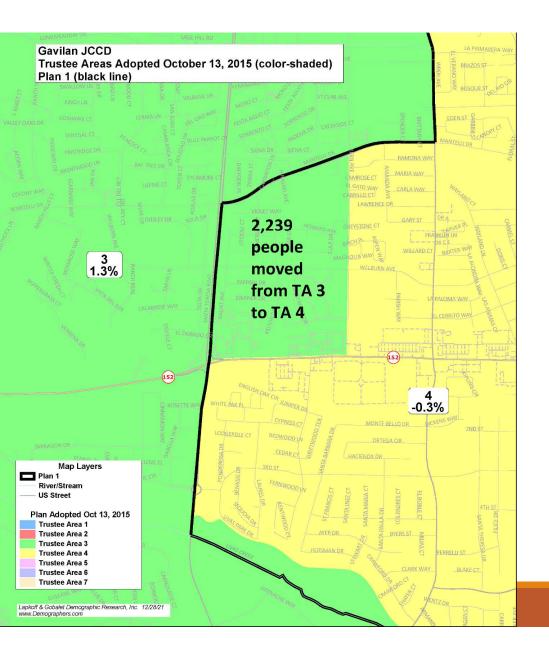
Based on information from the California School Boards Association.

#### Plan 1 Minimum Change to Reduce Deviation

- 1. Reduces deviation to 6.1%
- 2. Affects only 2 Trustee Areas







#### Plan 1 Minimum Change

- Part of Gilroy moved from TA 3 to TA 4
- Area is bounded by Mantelli Drive, Hwy.
  152, Santa Teresa Blvd, and Kern Ave.

		20	20 Total	Populatic	n				Nov	ember 202	0 Registere	ed Voters		
		-		Non-H	ispanic					-		Non-His	panic	
Trustee	Total	Latino/							Total	Latino/				
Area	Population	Hispanic	White	Black	Asian	Other	Total	Trustee Area	Registered	Hispanic	White	Black	Asian	Other
			To	tal Populatio	on Percenta	ges					% of Registered Voters			
1	28,501	33%	46%	3%	15%	4%	100%	1	18,301	22%			9%	
2	28,437	32%	39%	3%	23%	4%	100%	2	17,169	23%			15%	
3	28,889	34%	44%	3%	15%	4%	100%	3	19,090	24%			9%	
4	28,426	63%	24%	2%	8%	3%	100%	4	14,615	46%			6%	
5	28,837	68%	24%	1%	4%	3%	100%	5	14,633	52%			3%	
6	29,108	68%	22%	1%	6%	3%	100%	6	13,383	48%			6%	
7	27,366	50%	41%	1%	5%	3%	100%	7	16,902	36%			3%	
Total	199,564	50%	34%	2%	11%	3%	100%	Total	114,093	34%			8%	
Ideal	28,509													

November 2020 Actual Voters

#### 2020 18+ Population (Voting Age Population

Total

125,307

38%

46%

2%

10%

5%

				Non-H	ispanic							Non-His	panic		
Trustee	Total 18+	Latino/					-			Latino/					
Area	Population	Hispanic	White	Black	Asian	Other	Total	Trustee Area	Total Voted	Hispanic	White	Black	Asian	Other	
			18	8+ Populatio	n Percentag	es					% of A	ctual Voter	s		
1	21,823	30%	49%	3%	14%	4%	100%	1	15,765	21%			9%		
2	21,603	29%	42%	3%	23%	4%	100%	2	9,532	21%			15%		
3	22,270	31%	48%	3%	15%	4%	100%	3	10,357	23%			9%		
4	20,900	59%	27%	2%	9%	3%	100%	4	5,630	44%			6%		
5	20,918	64%	28%	1%	4%	3%	100%	5	6,100	50%			3%		
6	21,510	63%	26%	1%	6%	3%	100%	6	5,211	45%			6%		
7	21,163	46%	45%	1%	5%	3%	100%	7	9,406	33%			3%		
Total	150,187	46%	38%	2%	11%	3%	100%	Total		32%			8%		
Ideal	Total		Citizens	of Voting Ag	e (CVAP) Pe	rcentages		Trustee Area	Total	Difference	% Deviation				
1	20,338	25%	54%	3%	13%	5%	100%	1	28,501	-8	0.0%				• . •
2	18,857	24%	51%	2%	21%	3%	100%	2	28,437	-72	-0.3%		- PI	an 1 De	eviatio
3	18,852	27%	55%	2%	11%	4%	100%	3	28,889	380	1.3%				
4	17,038	54%	33%	1%	7%	5%	100%	4	28,426	-83	-0.3%		=	6.1%	
5	17,221	56%	35%	1%	3%	4%	100%	5	28,837	328	1.2%			0.1/0	
6	15,261	52%	34%	1%	7%	5%	100%	6	29,108	599	2.1%				
7	17,740	37%	53%	1%	5%	5%	100%	7	27,366	-1,143	-4.0%				10

100%

Total

leehl

199,564

28 509

1,742

6.1%

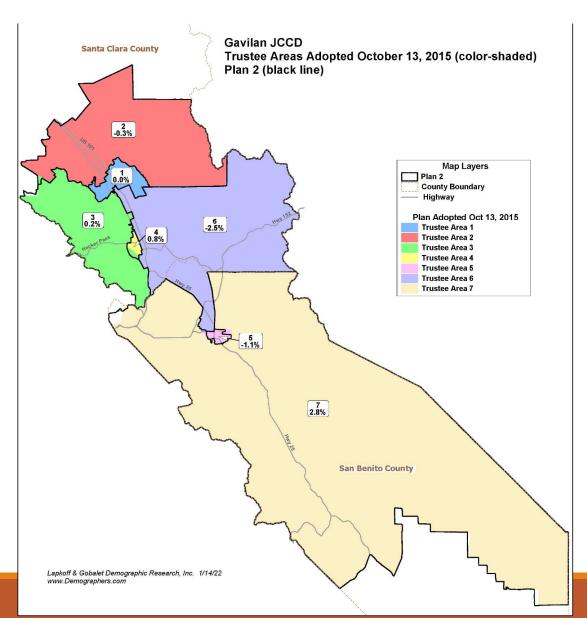
# plan 1

#### Plan 2

#### **Changes that reflect requests from Trustees**

- 1. Plan deviation is 5.2%
- 1. Boundaries adjusted to keep Communities of Interest intact in TA 3 and to balance the Latinx population shares in TAs 5, 6, and 7

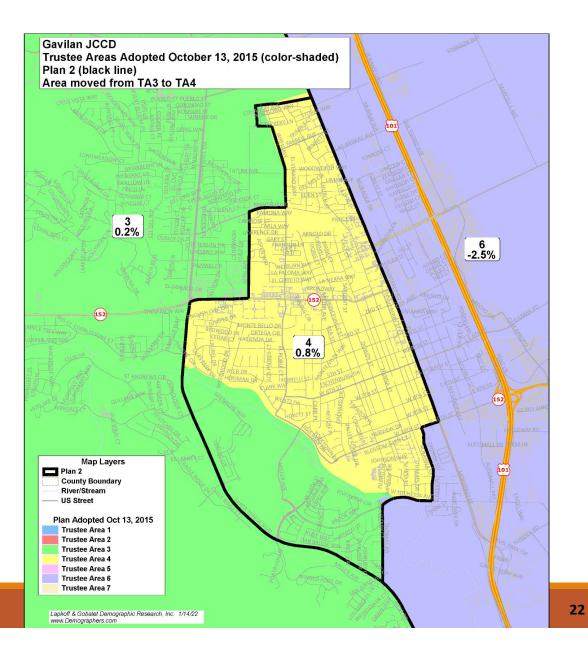
#### **Overall Plan 2 map**

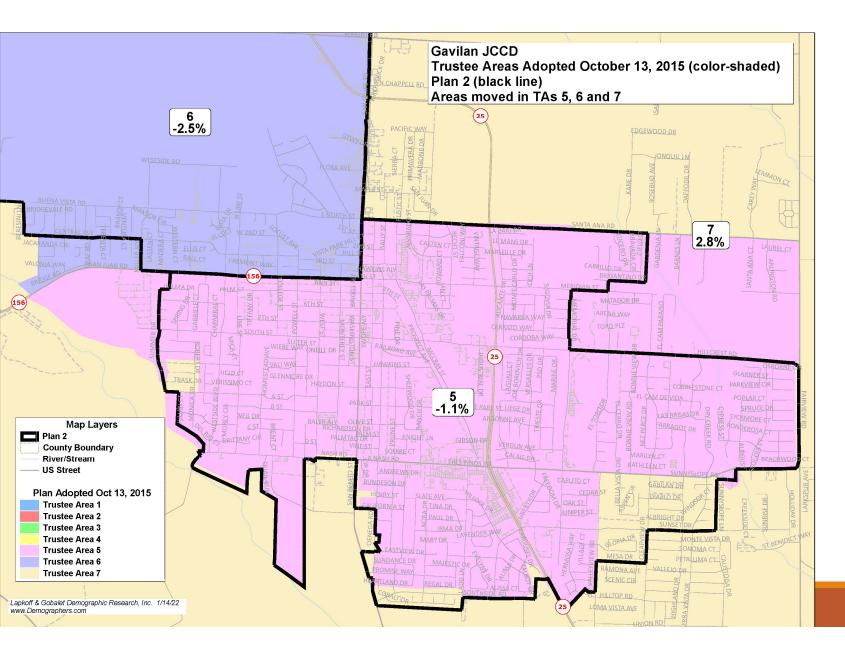


#### Detail of Plan 2 Gilroy

2,557 people moved from TA 3 to TA 4

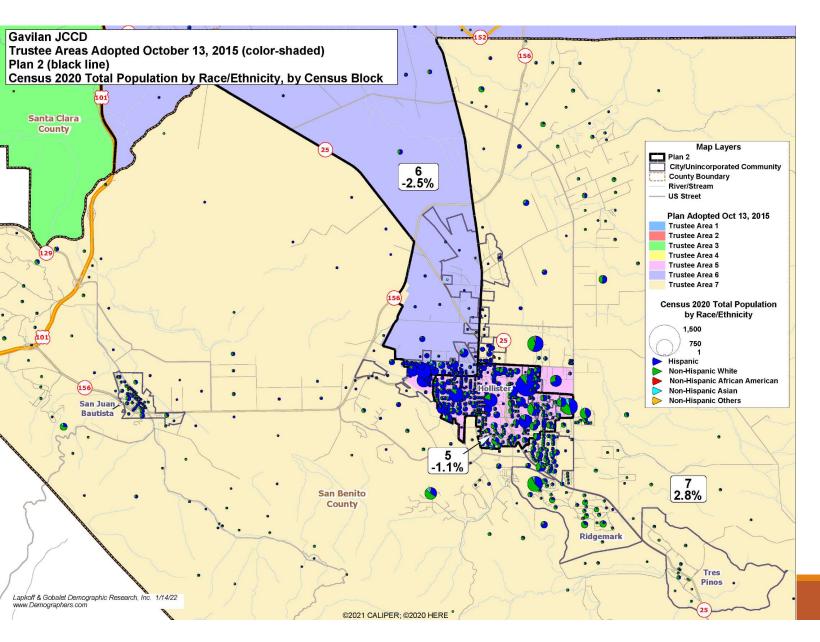
(instead of 2,239 moved in Plan 1)



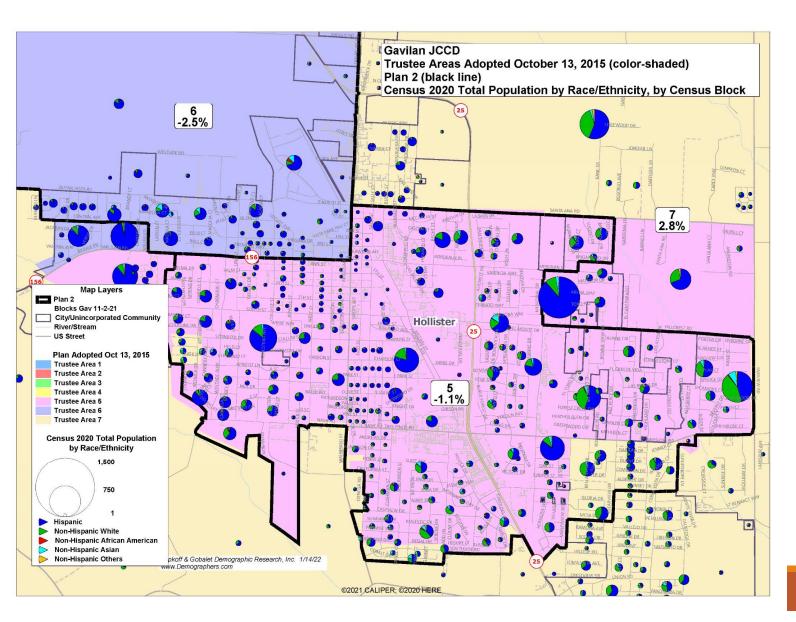


#### Plan 2

#### Hollister detail



Northern San Benito County blocks with racelethnic shares



# Hollister blocks with racelethnic shares

		20	20 Total	Populatio	on				Nov	ember 202	0 Reaister	ed Voters		
				-	lispanic						Non-Hispanic			
Trustee	Total	Latino/							Total	Latino/				
Area	Population	Hispanic	White	Black	Asian	Other	Total	Trustee Area	Registered	Hispanic	White	Black	Asian	Other
			Tot	al Populati	on Percenta	ges					% of Registered Voters			
1	28,501	33%	46%	3%	15%	4%	100%	1	18,301	22%			9%	
2	28,437	32%	39%	3%	23%	4%	100%	2	17,169	23%			15%	
3	28,571	36%	44%	2%	14%	4%	100%	3	18,864	25%			9%	
4	28,744	60%	24%	2%	10%	3%	100%	4	14,841	44%			7%	
5	28,199	66%	26%	1%	5%	3%	100%	5	14,767	51%			4%	
6	27,803	67%	23%	2%	6%	3%	100%	6	12,876	47%			6%	
7	29,309	55%	38%	1%	4%	3%	100%	7	17,275	38%			3%	
Total	199,564	50%	34%	2%	11%	3%	100%	Total	114,093	34%			8%	
Ideal	28,509							1						

	2020	) 18+ Pop	ulation (	Voting Ag	je Popula	tion			N	ovember 2	020 Actual	Voters			
				Non-H	lispanic		_					Non-His	panic		
Trustee	Total 18+	Latino/								Latino/					
Area	Population	Hispanic	White	Black	Asian	Other	Total	Trustee Area	Total Voted	Hispanic	White	Black	Asian	Other	
			18	8+ Populatio	n Percenta	ges					% of A	ctual Voter	s		
1	21,823	30%	49%	3%	14%	4%	100%	1	15,765	21%			9%		
2	21,603	29%	42%	3%	23%	4%	100%	2	9,532	21%			15%		
3	22,111	33%	47%	2%	13%	3%	100%	3	10,401	24%			8%		
4	21,059	56%	28%	2%	11%	3%	100%	4	5,586	42%			7%		
5	20,642	62%	29%	1%	5%	3%	100%	5	6,385	48%			4%		
6	20,618	62%	27%	1%	7%	3%	100%	6	5,155	44%			6%		
7	22,331	50%	42%	1%	4%	3%	100%	7	9,177	35%			3%		
Total	150,187	46%	38%	2%	11%	3%	100%	Total		32%			8%		
Ideal	Total		Citizens o	of Voting Ag	e (CVAP) Pe	rcentages		Trustee Area	Total	Difference	% Deviation				
1	20,338	25%	54%	3%	13%	5%	100%	1	28,501	-8	0.0%			_	
2	18,857	24%	51%	2%	21%	3%	100%	2	28,437	-72	-0.3%			Pla	n 1 Devia
3	18,999	29%	55%	2%	11%	4%	100%	3	28,571	62	0.2%			110	
4	16,891	52%	33%	1%	8%	5%	100%	4	28,744	235	0.8%			= 5	.3%
5	16,891	54%	38%	1%	3%	5%	100%	5	28,199	-310	-1.1%			- J	
6	14,601	50%	35%	2%	7%	5%	100%	6	27,803	-706	-2.5%				
7	18,730	41%	49%	1%	4%	4%	100%	7	29,309	800	2.8%				
Total	125,307	38%	46%	2%	10%	5%	100%	Total	199,564	1,506	5.3%				
								Ideal	26 200						

#### Each Trustee Area's share of total population, by County Current Plan, Plan 1, Plan 2

Current	Plan			Plan 1			Plan 2		
		County			County			County	
Trustee		Santa	San		Santa	San		Santa	San
Area	Total	Clara	Benito	Total	Clara	Benito	Total	Clara	Benito
1	28,501	100%	0%	28,501	100%	0%	28,501	100%	0%
2	28,437	100%	0%	28,437	100%	0%	28,437	100%	0%
3	31,403	100%	0%	28,889	100%	0%	28,571	100%	0%
4	25,912	100%	0%	28,426	100%	0%	28,744	100%	0%
5	29,010	0%	100%	28,837	0%	100%	28,199	0%	100%
6	29,108	77%	23%	29,108	77%	23%	27,803	81%	19%
7	27,193	0%	100%	27,366	0%	100%	29,309	0%	100%
Total	199,564	69%	31%	199,564	69%	31%	199,564	69%	31%

#### Each Trustee Area's share of total population, by City Current Plan, Plan 1, Plan 2

Current	Plan				
Trustee	Total	Aromas-San	Gilroy	Morgan Hill	San Benito
Area	Population	Juan Unified	Unified	Unified	High
1	28,501			100%	
2	28,437			100%	
3	31,385		80%	20%	
4	25,912		100%		
5	29,010				100%
6	29,108		62%	16%	23%
7	27,186	19%			81%
Plan 1					
Trustee	Total	Aromas-San	Gilroy	Morgan Hill	San Benito
Area	Population	Juan Unified	Unified	Unified	High
1	28,501			100%	
2	28,437			100%	
3	28,871		78%	22%	
4	28,426		100%		
5	28,837				100%
6	29,108		62%	16%	23%
7	27,359	19%			81%

Plan 2					
Trustee	Total	Aromas-San	Gilroy	Morgan Hill	San Benito
Area	Population	Juan Unified	Unified	Unified	High
1	28,501			100%	
2	28,437			100%	
3	28,571		78%	22%	
4	28,744		100%		
5	28,199				100%
6	27,803		64%	17%	19%
7	29,309	18%			82%

#### Each Trustee Area's share of total population, by School District Current Plan, Plan 1, Plan 2

Current Plan					
Trustee Area	Total Population	Aromas-San Juan Unified	Gilroy Unified	Morgan Hill Unified	San Benito High
1	28,501			100%	
2	28,437			100%	
3	31,385		80%	20%	
4	25,912		100%		
5	29,010				100%
6	29,108		62%	16%	23%
7	27,186	19%			81%
Plan 1					
Trustee	Total	Aromas-San		Morgan Hill	San Benito
Area	Population	Juan Unified	<b>Gilroy Unified</b>	Unified	High
1	28,501			100%	
2	28,437			100%	
3	28,871		78%	22%	
4	28,426		100%		
5	28,837				100%
6	29,108		62%	16%	23%
7	27,359	19%			81%

Plan 2					
Trustee	Total	Aromas-San		Morgan Hill	San Benito
Area	Population	Juan Unified	<b>Gilroy Unified</b>	Unified	High
1	28,501			100%	
2	28,437			100%	
3	28,571		78%	22%	
4	28,744		100%		
5	28,199				100%
6	27,803		64%	17%	19%
7	29,309	18%			82%

#### **Questions?**

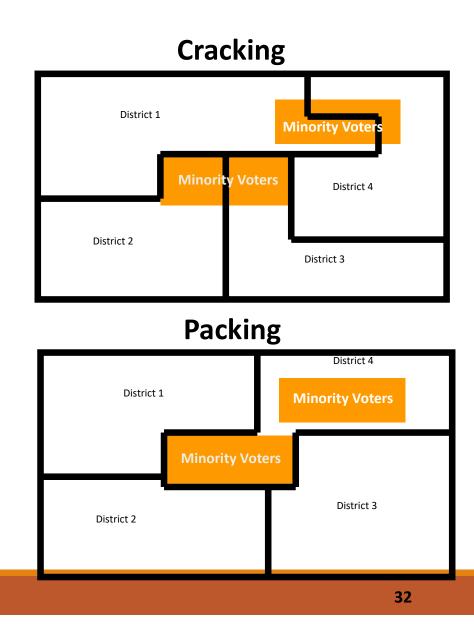
#### **Directions for Demographers**

## More About Packing and Cracking

#### The Voting Rights Act "Cracking" and "Packing" are prohibited

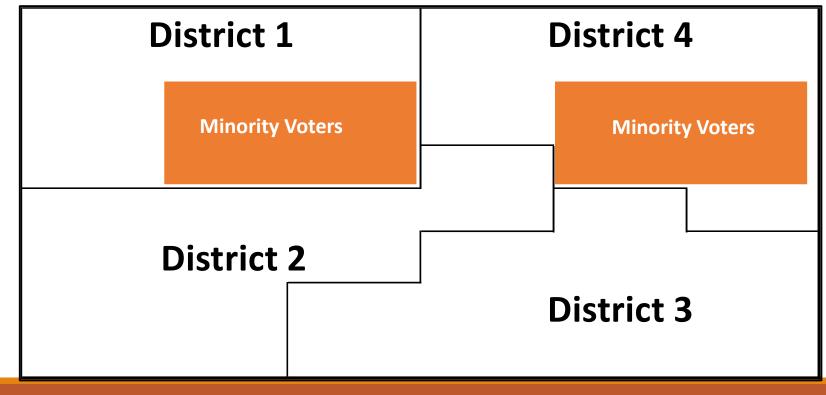
"Packing' refers to the practice of filling a district with a supermajority of a given group or party. 'Cracking' involves the splitting of a group or party among several districts to deny that group or party a majority in any of those districts."

-*Vieth v. Jubelirer*, 541 U.S. 267, 286 n.7 (2004**)** 

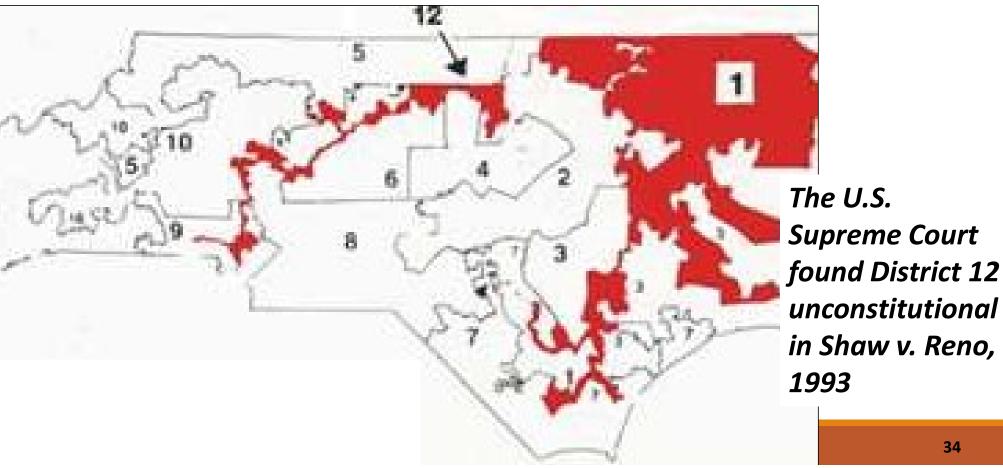


## The Voting Rights Act

**Best Practice:** Each orange block representing minority voters is kept intact and in a separate District.



#### **Racial Gerrymandering is not Permitted:** North Carolina's proposed Congressional Districts after **Census 1990**



unconstitutional in Shaw v. Reno,